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Leveraging digital infrastructure for sustainable grain production: evidence from China

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Introduction: Agriculture faces significant challenges in ensuring global food security while minimizing resource costs and environmental impacts. The development of digital infrastructure offers transformative potential for agricultural systems and aligns with the United Nations Sustainable Development Goals. This study examines the role of digital infrastructure in enhancing grain production capacity in China, a key player in the global food system.

Methods: We analyzed data from 277 prefecture-level cities in China from 2011 to 2021. A double machine learning model was employed to empirically assess the impact of digital infrastructure on grain production capacity, allowing for robust insights into causal relationships.

Results: Results reveal that digital infrastructure significantly enhances grain production. Mechanism analysis results indicate that digital infrastructure construction drives agricultural technological advancements and farmland scale, contributing to increased production capacity. Heterogeneity analysis results show that the impact of digital infrastructure construction is significant in major grain-producing regions and the central-eastern regions, while its effects are relatively limited in grain production-consumption balanced regions, main grain consumption regions, and the western regions.

Discussion: The results underscore the importance of strengthening digital infrastructure in rural areas to improve grain production capacity. Tailored policy implications are suggested to enhance sustainable food production and contribute to global food security, particularly in regions with varying agricultural dynamics.

KEYWORDS

food security, sustainable grain production, digital infrastructure, double machine learning, technology innovation

1 Introduction

Food security is essential for national stability and a pressing concern for the global community. With the world population expected to surpass 9.7 billion by 2050, the challenge of increasing food production by 70% to meet future demand becomes increasingly urgent (FAO, 2022). However, in many developing countries like China, the agricultural systems are struggling to keep pace, hampered by slowing productivity growth, the intensifying effects of climate change (Zhao et al., 2017), pressuring water and soil resources (Wang et al., 2023), rising production costs (Tian et al., 2020; Giller et al., 2021), and geopolitical uncertainties (Sun et al., 2021) that disrupt supply chains (Warsame et al., 2022). In response, the United Nations' Sustainable Development Goals (SDGs) offer a framework to foster innovation and resilience in agriculture, ensuring the long-term sustainability of global food systems. Addressing these challenges requires a transformative approach, integrating technological

innovation and sustainable practices to achieve the SDGs and ensure future food security.

Various strategies and technological innovations have been developed globally in response to these challenges. Water-saving technologies, such as drip irrigation, desalination, and wastewater treatment, have been essential in reducing water shortages (Naqvi et al., 2024; Morchid et al., 2024). Agroecological approaches like crop rotation, agroforestry, and agricultural waste recycling have also been adopted to increase productivity while promoting sustainability (Jose et al., 2024; Maroušek et al., 2023). Modern agriculture has greatly benefited from technological advancements, especially machine learning models. Early yield prediction made possible by these models helps farmers optimize crop management and minimize resource waste (Lutz and Coradi, 2022; Klietnik et al., 2023; Leukel et al., 2023). Furthermore, precision agriculture enhances economic results and sustainability by enabling precise management of water, fertilizers, and pesticides through the use of big data and the Internet of Things (Lima et al., 2020; Storm et al., 2024; Son et al., 2024). New digital twin technologies simulate agricultural systems in real time, which further improves resource efficiency (Klietnik et al., 2024). These technological advances, driven by digital infrastructure, are revolutionizing global agriculture, fostering more sustainable and resilient food systems, and contributing significantly to the achievement of the UN Sustainable Development Goals (SDGs) (Shamdasani, 2021).

China has a vital role in the world's food supply as one of the biggest producers of grains worldwide. Even with notable progress—the country's grain output increased significantly from 304.8 million metric tons in 1978 to 695.4 million metric tons in 2023 (National Bureau of Statistics of China, 2023)—it still faces formidable obstacles in increasing its capacity for producing grains. To address these challenges, China has focused on several key measures, including protecting cultivated land (Cao et al., 2023), strengthening agricultural insurance (Xie et al., 2024), deepening agricultural subsidy policies (Zhang et al., 2021; Yang et al., 2023), promoting technological innovation (Basso et al., 2021), and optimizing production models (Guo et al., 2021). Among these strategies, the strengthening of digital infrastructure has emerged as the most critical component (Ding et al., 2024).

Both in China and internationally, building digital infrastructure forms a crucial foundation for modern agricultural practices. Existing research shows that robust digital infrastructure improves agricultural productivity and eco-efficiency by enabling more efficient information flow and fostering the widespread adoption of technological innovations (Shamdasani, 2021; Ren et al., 2024). Over the past decade, substantial improvements in agricultural infrastructure—driven by digital innovation and supported by advanced communication networks—have transformed grain production worldwide. The integration of digital technologies into agricultural industries has proven instrumental in enhancing agricultural supply chains, boosting productivity, and promoting sustainability (Massruhá et al., 2023; Dolgui and Ivanov, 2022; Verdecchia et al., 2022). In particular, digital infrastructure has extended agricultural services, improved food security, and increased farmers' incomes through the adoption of technologies such as precision agriculture and automated machinery (Ren et al., 2024; Hao et al., 2024). By digitalizing agricultural practices and introducing new technologies, rural economies have strengthened, resulting in higher production efficiency and improved quality of life for farming communities (Chen et al., 2022; Wu et al., 2021).

This transformation has been particularly evident in China, where recent investments in digital infrastructure have significantly improved agricultural eco-efficiency and overall productivity (Ren et al., 2024).

Notwithstanding these developments, scholarly research on the direct effects of digital infrastructure development on food production is still lacking, underscoring the need for a more thorough analysis of how new technologies can improve food security. Although the amount of research on the subject is increasing, more investigation is required to completely grasp and utilize the potential of digital infrastructure in agriculture. A thorough search of Google Scholar was done using terms like “digital transformation,” “ICT infrastructure,” “digital technology,” and “grain production,” with a focus on the recent five years, to determine the study's uniqueness and applicability. The search yielded approximately 30 articles on digital transformation in agriculture, 18 on ICT infrastructure, and 25 on digital technology's role in grain yield. While there is substantial research on agricultural digitalization, few studies focus specifically on the impact of digital infrastructure on grain production capacity, revealing a clear gap in empirical research on this subject.

This paper aims to fill the gap by exploring whether digital infrastructure construction can improve grain production capacity and identify the specific pathways through which this occurs. Using data from 277 prefecture-level cities in China from 2011 to 2021, the study employs a double machine learning model to examine the impact of digital infrastructure on grain production. It focuses on promoting agricultural technology progress and expanding cultivated land scale operations, thereby broadening the research scope on digital infrastructure and grain production capacity.

The main contributions of this paper are as follows:

- (1) Comprehensive examination of digital infrastructure and grain production: It extensively investigates the impact and mechanism of digital infrastructure construction on grain production capacity. While previous research has predominantly focused on the influence of digital and technology on agricultural development, this study hones in on the specific category of broadband infrastructure among digital infrastructures. It broadens the scope of research on technological progress in grain production and lays the groundwork for understanding the implementation effects of the “Broadband China” pilot policy on grain production. The research also contributes to the realization of the United Nations Sustainable Development Goals (SDGs), particularly those related to food security, innovation, and infrastructure.
- (2) Mechanistic insights into agricultural technological advancements: The study investigates how digital infrastructure promotes agricultural technological progress and expands the scale of agricultural operations, thereby contributing to improved grain security. It provides insights into how regional grain producers utilize digital resources to maximize production, with varying impacts across different regions.
- (3) Innovative research methodology: Methodologically, the study employs a doubly robust machine learning model to assess the policy effects of the “Broadband China” pilot on grain production capacity. Leveraging the algorithm's advantages in high-dimensional, non-parametric forecasting, this approach mitigates estimation bias and model specification bias seen in traditional econometric models, thereby enhancing the stability

and accuracy of parameter estimation and bolstering the reliability of research conclusions.

2 Policy background and theoretical mechanisms

2.1 Policy context of the “Broadband China” strategy

Broadband networks, recognized as strategic public infrastructure, play a pivotal role in advancing informatization, fostering economic growth, and augmenting national competitiveness (Pradhan et al., 2018). To reinforce strategic direction and systematic deployment, and to propel the rapid and sustainable development of broadband infrastructure, the State Council of China promulgated the “Broadband China” strategy and its implementation plan in 2013 (State Council of China, 2013). Subsequently, in 2014, 2015, and 2016, three waves of policy pilot cities were designated with the overarching goal of achieving objectives such as fiber optic connectivity to urban households, widespread broadband coverage in rural areas, and attainment of a certain level of penetration for fixed broadband households, alongside substantial enhancements in broadband application proficiency (Ministry of Industry and Information Technology, 2016). As the “Broadband China” strategy progresses, rural Internet infrastructure has undergone swift expansion. The proliferation of network coverage and accelerated access speeds in rural regions has catalyzed the diffusion and maturation of information technology, thereby propelling the momentum of digital infrastructure development in rural areas (China Internet Network Information Center, 2020).

2.2 Theoretical analysis and research hypotheses

Digital infrastructure construction serves as a “booster” for enhancing grain production capacity. According to agricultural production factor theory, the precise allocation of production factors and the implementation of innovative technological methods are the core drivers of improvements in agricultural productivity. Firstly, digital infrastructure facilitates the restructuring of agricultural production factor allocation, enabling digitalized production and operations. It integrates data elements with traditional agricultural production factors (Dayioğlu and Turker, 2021), promoting the transformation of grain production methods (Basso et al., 2021), optimizing resource allocation, and enhancing the efficiency of resource utilization (Hu et al., 2023; Cheng et al., 2024). Secondly, the incorporation of information technologies such as the Internet, the Internet of Things, cloud computing, and big data allows digital infrastructure to integrate autonomous perception, intelligent decision-making, and precise control (Son et al., 2024). By establishing agricultural information platforms and utilizing smart agricultural equipment, grain producers can access up-to-date technologies, market insights, and meteorological data, enabling more informed and scientific production decisions (Massruhá et al., 2023). Finally, digital infrastructure construction significantly reduces knowledge acquisition costs by removing information barriers (Fabregas et al.,

2019). It enhances the coordination between supply chain inputs and outputs, improves access to rural financial services, reduces financing costs for grain producers (Xiong et al., 2024), and strengthens the synergy between the grain production industry, production systems, and management systems, thereby improving the adaptability and competitiveness of grain production.

Therefore, Hypothesis 1 is proposed: Digital infrastructure construction helps improve grain production capacity.

Hypothesis 2 is proposed: Digital infrastructure construction enhances grain production capacity by promoting technological advancement.

As digital infrastructure construction continues to improve, the rapid diffusion of digital technology into the agricultural field has significantly enhanced the level of intelligence, informatization, and specialization of agricultural production (Chen et al., 2022; Broo and Schooling, 2023). Firstly, digital infrastructure construction promotes the integration of digital technology with traditional production factors, improves the digitization, informatization, and automation of agricultural production (Verdecchia et al., 2022), breaks through the constraints of low production and high risk in traditional production and operation efficiency, improves production efficiency (Deichmann et al., 2016), reduces labor costs and production marginal costs (Yang C. et al., 2024), guides small-scale producers to shift from dispersed production to scaled production, and enhances the enthusiasm of grain producers to expand cultivated land scale (Trendov et al., 2019). Secondly, digital infrastructure construction promotes the sharing and circulation of agricultural information (Fabregas et al., 2019), making land circulation and integration more convenient. Through information platforms, grain producers can learn more about land circulation information and make more reasonable land resource allocations, thereby expanding the scale of cultivated land (Du et al., 2023). Finally, the construction of digital infrastructure can introduce more capital and financial support into the agricultural production field, providing grain producers with more convenient financial services to expand production scale and introduce advanced technologies and equipment, accelerating the expansion of cultivated land scale management (Zhang et al., 2023; Xiong et al., 2024). Moderate scale management can reduce the production cost per unit area, improve the overall efficiency of grain production (Xu et al., 2019), and further enhance grain production capacity.

Therefore, Hypothesis 3 is proposed: Digital infrastructure construction enhances grain production capacity by promoting the scale of cultivated land (Figure 1).

3 Model construction and research design

3.1 Model construction

The “Broadband China” plan is used as an exogenous policy shock proxy to investigate the effects of digital infrastructure on grain production capacity, with a double machine learning model employed to assess the strategy’s impact. The double machine learning method is more suited for this study’s research issues because it overcomes the drawbacks of conventional causal estimation techniques and offers distinct benefits in variable selection, model estimation, and causal inference (Athey et al., 2019).

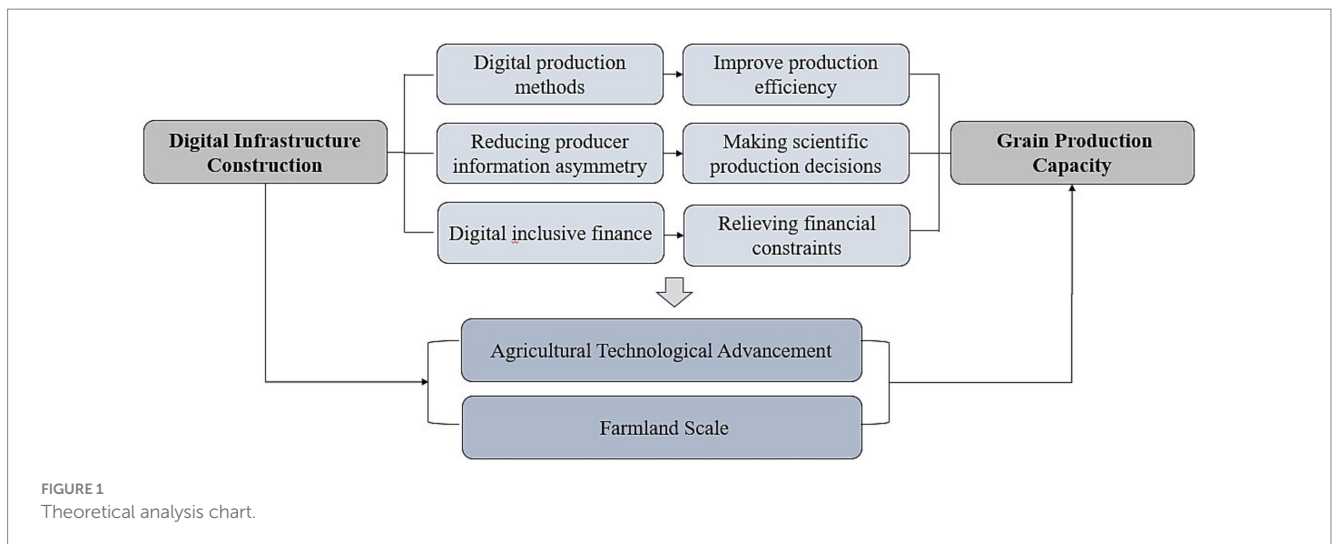


FIGURE 1
Theoretical analysis chart.

Additionally, several other elements also affect the capability for producing grains, such as the degree of social and economic development, the cost of labor, the availability of arable land, and the climate. It is essential to account for the influence of other factors on grain production capacity to appropriately evaluate the consequences of policies. Double machine learning can automatically select high-dimensional variables, orthogonalize to address bias, and avoid problems caused by the “curse of dimensionality,” redundant variables, and estimation bias (Chernozhukov et al., 2018). Furthermore, there can be nonlinear correlations between factors in the context of how digital infrastructure affects grain production. Double machine learning efficiently avoids the issue of model specification bias in traditional linear regression models by using machine learning methods to handle nonlinear data (Yang et al., 2020). Consequently, in order to assess the policy implications of the “Broadband China” plan and investigate the influence of digital infrastructure on grain production capacity, this study employs a double machine learning model.

We use the “Broadband China” pilot programs that were put into effect in 2014, 2015, and 2016 as quasi-natural experiments to do an empirical test on the effect of building digital infrastructure on grain production capacity. Following the approach outlined by Chernozhukov et al. (2018), we construct a double machine learning model. The partial linear model is formulated as follows:

$$GP_{it} = \theta_0 \text{Broadband}_{it} + g(X_{it}) + U_{it} \quad (1)$$

$$E(U_{it} | \text{Broadband}_{it}, X_{it}) = 0 \quad (2)$$

In Equations (1) and (2), GP_{it} represents the dependent variable, which is grain production capacity, Broadband_{it} is a binary variable indicating the “Broadband China” policy; i represents cities, t represents years; θ_0 is the estimated coefficient of interest, representing the policy effect of the “Broadband China” policy on grain production capacity. X_{it} is the set of high-dimensional control variables, and its specific form, $g(X_{it})$ is estimated using a machine learning

algorithm, U_{it} is the error term, with a conditional mean of 0. By directly estimating the above model, we obtain the estimator for θ_0 .

$$\hat{\theta} = \left(\frac{1}{n} \sum_{i \in I, t \in T} \text{Broadband}^2 \right)^{-1} \frac{1}{n} \sum_{i \in I, t \in T} \text{Broadband}_{it} \left(GP_{it+1} - \hat{g}(X_{it}) \right) \quad (3)$$

In Equation (3), N represents the sample size. Next, we consider the bias of the estimator, denoted as:

$$\sqrt{n} \left(\hat{\theta}_0 - \theta_0 \right) = \left(\frac{1}{n} \sum_{i \in I, t \in T} \text{Broadband}^2 \right)^{-1} \frac{1}{\sqrt{n}} \sum_{i \in I, t \in T} \text{Broadband}_{it} U_{it} +$$

$$\left(\frac{1}{n} \sum_{i \in I, t \in T} \text{Broadband}^2 \right)^{-1} \frac{1}{\sqrt{n}} \sum_{i \in I, t \in T} \text{Broadband}_{it} \left[\begin{matrix} g(X_{it}) \\ \hat{g}(X_{it}) \end{matrix} \right] \quad (4)$$

In Equation (4), $a = \left(\frac{1}{n} \sum_{i \in I, t \in T} \text{Broadband}^2 \right)^{-1} \frac{1}{\sqrt{n}} \sum_{i \in I, t \in T} \text{Broadband}_{it} U_{it}$,

follows a normal distribution with a mean of 0. $b = \left(\frac{1}{n} \sum_{i \in I, t \in T} \text{Broadband}^2 \right)^{-1} \frac{1}{\sqrt{n}} \sum_{i \in I, t \in T} \text{Broadband}_{it} \left[\begin{matrix} g(X_{it}) \\ \hat{g}(X_{it}) \end{matrix} \right]$, In addition,

dual machine learning uses machine learning and its regularization algorithm to estimate the specific function form $\hat{g}(X_{it})$, which

inevitably introduces “regularization bias.” Although it can prevent the variance of the estimator from being too large, it also leads to its lack of unbiasedness. Specifically, the convergence speed of $\hat{g}(X_{it})$ to $g(X_{it})$ is slow, $n^{-\varphi g} > n^{-1/2}$. Therefore, as n tends to infinity, b also tends to infinity, and $\hat{\theta}$ is difficult to converge to θ_0 .

To reduce estimation bias and accelerate convergence speed, we construct auxiliary regression models¹:

$$Broadband_{it} = m(X_{it}) + V_{it} \tag{5}$$

$$E(V_{it}|X_{it}) = 0 \tag{6}$$

In Equations (5) and (6), $m(X_{it})$ represents the regression of treatment variables on high-dimensional control variables, where V_{it} is the error term with a conditional mean of 0. The specific derivation process is as follows:

Estimate the auxiliary regression model $m(X_{it})$ using machine learning algorithms, and calculate the residual V_{it} , according to the following Equation (7):²

$$V_{it} = Broadband_{it} - \hat{m}(X_{it}) \tag{7}$$

Similarly, estimate the main model $g(X_{it})$, using machine learning algorithms, obtaining the following Equation (8):

$$GP_{it+1} - \hat{g}(X_{it}) = \theta_0 Broadband_{it} + U_{it} \tag{8}$$

Use V_{it} as an instrumental variable for $Broadband_{it}$, and conduct regression to obtain unbiased coefficient estimates:

$$\hat{\theta} = \left(\frac{1}{n} \sum_{i \in I, t \in T} \hat{V}_{it} Broadband_{it}^2 \right)^{-1} \frac{1}{n} \sum_{i \in I, t \in T} \hat{V}_{it} (GP_{it+1} - \hat{g}(X_{it})) \tag{9}$$

According to the Equation (9), we obtain:

$$\sqrt{n}(\hat{\theta}_0 - \theta_0) = \left[E(V_{it}^2) \right]^{-1} \frac{1}{\sqrt{n}} \sum_{i \in I, t \in T} V_{it} U_{it} +$$

1 In Double Machine Learning, orthogonality ensures that errors in the nuisance functions (i.e., the machine learning predictions for the treatment and outcome models) do not bias the estimate of the treatment effect. The orthogonal score function is used to achieve this and is constructed as follows:

$$\Psi(W; \theta_0, \eta) = \{Broadband_{it} - m(X_{it})\} \{GP_{it} - Broadband_{it}\theta_0 - g(X_{it})\}$$

Where: θ_0 is the treatment effect parameter of interest, $\eta = \{m(X_{it}), g(X_{it})\}$ are the nuisance functions, W represents the entire data set (including GP_{it} , $Broadband_{it}$, $m(X_{it})$), $g(X_{it})$ is the model for the treatment variable, and X_{it} is the model for the outcome.

2 Orthogonality in Double Machine Learning ensures that errors in the nuisance functions (machine learning models for the treatment and outcome) do not bias the treatment effect estimate. Residuals from the first stage, $V_{it} = Broadband_{it} - \hat{m}(X_{it})$, are orthogonal to second-stage errors. U_{it} This implies $E[V_{it}U_{it}] = 0$, making the residuals centered around zero, and eliminating the need for a constant term in the second-stage regression.

$$\left[E(V_{it}^2) \right]^{-1} \frac{1}{\sqrt{n}} \sum_{i \in I, t \in T} \left[m(X_{it}) - \hat{m}(X_{it}) \right] \left[g(X_{it}) - \hat{g}(X_{it}) \right] \tag{10}$$

In Equation (10), $\left[E(V_{it}^2) \right]^{-1} \frac{1}{\sqrt{n}} \sum_{i \in I, t \in T} V_{it} U_{it}$ Follows a normal distribution with mean 0, after two uses of machine learning, the convergence speed of $\left[E(V_{it}^2) \right]^{-1} \frac{1}{\sqrt{n}} \sum_{i \in I, t \in T} \left[m(X_{it}) - \hat{m}(X_{it}) \right] \left[g(X_{it}) - \hat{g}(X_{it}) \right]$ is $n^{-(\varphi_s + \varphi_m)}$, which represents the convergence speed of $\hat{m}(X_{it})$ to $m(X_{it})$ and $\hat{g}(X_{it})$ to $g(X_{it})$. Compared to Equation (3), $\sqrt{n}(\hat{\theta}_0 - \theta_0)$ converges faster to 0, thus obtaining an unbiased estimate of the coefficient.

3.2 Variable setting

3.2.1 Dependent variable

Based on the research by Bastos et al. (2020), grain production capacity is chosen as the dependent variable, represented by grain yield per unit area. Grain yield per unit area is calculated by dividing total grain production by the total sown area of grains.

3.2.2 Core explanatory variable: "Broadband China" policy dummy variable

The list of pilot cities and the pilot time of the "Broadband China" strategy are matched. A policy dummy variable named "Broadband" is set as a proxy variable for digital infrastructure construction. If region i joins the "Broadband China" demonstration area in year t , then Broadband is set to 1 for that region in year t and all subsequent years, otherwise it is set to 0 (Lv et al., 2023).

3.2.3 Control variables

To ensure the accuracy and stability of policy effect estimates, this study, based on the research by Zhang et al. (2021), as well as Peng et al. (2022), controls for a series of factors that may affect grain production capacity, covering socioeconomic factors, human capital levels, and natural endowments, considering the availability of urban data. Control variables are set as follows:

Socioeconomic Level: Urbanization rate, industrial structure, and level of transportation. Human Capital Level: Education level of rural residents, agricultural labor force, and rural *per capita* income level; Natural Resource Endowment: Arable land resources, water resources, cropping index, planting structure, and geographical conditions, all reflecting the influence of natural geographic resources on grain production.

We investigate the mechanism through which digital infrastructure construction influences grain production capacity. To elucidate this mechanism, the study will examine two aspects: promoting technological progress and cultivating land management scale. In terms of technological progress, the paper refers to research by He et al. (2021), selecting mechanization level and green technology progress as proxy variables. Specifically, mechanization level is

measured by the ratio of total agricultural machinery power to the number of people employed in the primary industry, and agricultural machinery power per agricultural laborer, while green technology progress is measured by the number of green patent applications. Regarding cultivated land management scale, the study draws on research by [Duan et al. \(2021\)](#), utilizing *per capita* arable land area as a measurement indicator. Through analysis of these mechanism variables, the study aims to comprehensively understand the influence mechanism of digital infrastructure construction on grain production capacity, providing a scientific basis for relevant policy formulation.

3.2.4 Data processing

The sample data mainly comes from various sources such as the “China Statistical Yearbook,” “China Rural Statistical Yearbook,” “China Urban Statistical Yearbook,” provincial and municipal statistical yearbooks, and the official website of the Ministry of Industry and Information Technology. Considering the availability of sample data, a total of 277 prefecture-level cities in China from 2011 to 2021 are selected as the research sample range, and missing data are supplemented using linear interpolation ([Table 1](#)).

4 Empirical results analysis and discussion

4.1 Baseline results analysis

Using a double machine learning model, we evaluate the impact of the “Broadband China” policy on grain production capacity.³ The sample is split in a 1:4 ratio, and a gradient boosting algorithm is applied for regression prediction.⁴ Results in [Table 2](#) column (1) show that, controlling for city and time fixed effects and first-order control variables, the “Broadband China” policy significantly enhances grain production capacity at the 1% level, confirming Hypothesis 1.

In [Table 2](#) column (2), after adding second-order control variables, the positive effect remains significant with minimal change in the coefficient. This confirms that the promotion effect of digital infrastructure on grain production capacity is robust, further verifying Hypothesis 1.

4.2 Handling endogeneity issues

To avoid endogeneity issues caused by omitted variables, we construct a partially linear instrumental variable model using double machine learning, as suggested by [Chernozhukov et al. \(2018\)](#).

$$GP_{it} = \theta_0 \text{Broadband}_{it} + g(X_{it}) + U_{it}$$

$$IV_{it} = m(X_{it}) + V_{it}$$

In this model, IV_{it} serves as the instrumental variable for Broadband_{it} . Following [Zhang and Li \(2023\)](#) and [Yang S. et al. \(2024\)](#), this study uses the interaction between 1984 postal and telecommunications data for each prefecture-level city and the time trend as an instrumental variable. Historical postal and telecommunications infrastructure, foundational to modern internet technology, reflects the initial level of digital infrastructure and influences broadband construction, satisfying the relevance condition. Additionally, as 1984 postal data are unrelated to current grain production capacity, the exclusion restriction is met. Column (1) of [Table 3](#) shows a significantly positive coefficient at the 1% level, indicating the “Broadband China” policy enhances grain production capacity. Additionally, following [Lv et al. \(2023\)](#), the interaction between the lagged “Broadband China” policy and the annual national internet growth rate is used as another instrumental variable. This approach meets the relevance and exclusion conditions, as the national internet growth rate is unaffected by city-specific factors. Column (2) of [Table 3](#) shows a significantly positive coefficient at the 5% level, confirming the robustness of the “Broadband China” policy’s impact on grain production capacity.

4.3 Robustness testing

4.3.1 Excluding the impact of concurrent policies

The sample period of this study is from 2011 to 2021. During this period, other policies related to digital infrastructure construction might affect the robustness of the baseline estimation results. Therefore, we control for other concurrent and similar policies. Upon reviewing relevant policies, we identified that the “National Big Data Comprehensive Pilot Zones” and “Smart Cities” policies might overlap with the “Broadband China” policy. Consequently, we included dummy variables for the “National Big Data Comprehensive Pilot Zones” and “Smart Cities” policies in the regression analysis. Column (1) of [Table 4](#) shows that, even after excluding the interference of these two concurrent policies, the conclusion of this study remains valid.

4.3.2 Adjusting the research sample

There are significant differences in the levels of economic development and broadband infrastructure among Chinese cities, with central cities having distinct economic advantages. To better identify the impact of the “Broadband China” policy on grain production capacity, we excluded data from municipalities directly under the central government, provincial capital cities, and sub-provincial cities, and re-ran the model. The regression results, as shown in Column (2) of [Table 4](#), indicate that the estimated coefficients remain significantly positive, further affirming the robustness of the baseline regression conclusion.

4.3.3 Province-time interaction fixed effects

Provinces are a crucial administrative level in China’s government structure, and cities within the same province often share similar policy environments, potentially leading to similar external influences on grain production processes. To more accurately estimate the impact of the “Broadband China” strategy on grain production,

³ We implemented the method using the `ddml` package as described by [Zhang and Li \(2023\)](#).

⁴ The 1:4 split refers to a holdout method used to create training and testing datasets. In this process: 80% of the data was used for training the machine learning models, and 20% was reserved for testing to evaluate model performance. We employed K-fold cross-validation (with K=5) within the training set to tune hyperparameters and avoid overfitting.

TABLE 1 Definition and descriptive statistics of major variables.

Variable name	Calculation method and symbol	Mean	Sd
Grain production	Unit Area Grain Yield	0.607	0.433
Broadband	=1 if the region joins the “Broadband China” demonstration area; otherwise =0	0.242	0.428
Technological advancement	Agricultural Labor-to-Machinery Power Ratio (Ln-tech)	7.141	1.638
	Natural Logarithm of Green Patents Applied (Ln_gpapent)	5.014	1.677
Scale	Natural Logarithm of Ratio of Grain Sowing Area to Grain Planting Employment.	5.373	1.721
Urbanization	Ratio of Urban Population to Total Population	0.561	0.145
Industrial structure	Proportion of Gross Domestic Product (GDP) Generated by the Tertiary Industry	1.086	0.599
Transportation	Natural Logarithm of Road Freight Volume	9.062	0.860
	Natural Logarithm of Road Passenger Volume	8.181	1.130
Education	Years of Education for Rural Residents.	2.168	0.716
Agricultural labor	Number of Workers Engaged in Agriculture, Forestry, and Fisheries (in ten thousand people)	0.705	2.134
Income	Natural Logarithm of <i>Per Capita</i> Income of Rural Residents	10.24	0.420
Agricultural land resources	Natural Logarithm of Total Area of Arable Land at the End of the Year	5.498	0.908
Water resources	Natural Logarithm of Total Water Resources	12.814	1.235
Planting structure	The ratio of Grain Sowing Area to Total Cropped Area	0.677	0.242
Crop rotation index	The ratio of Cropped Area to Total Arable Land Area	0.677	0.242
Geographic conditions	Average Slope	10.632	5.606

TABLE 2 Baseline regression results on the impact of digital infrastructure construction on grain production capacity.

Variables	(1)	(2)
	Grain production	Grain production
Broadband	0.032*** (3.164)	0.036*** (3.453)
Control variables first-order term	YES	YES
Control variables second-order term	NO	YES
Time fixed effects	YES	YES
City fixed effects	YES	YES
N	3,047	3,047

*, **, and *** indicate significance at the 10, 5, and 1% levels respectively, and robust standard errors are in parentheses.

we included province-time interaction fixed effects to control for potential temporal variations within provinces. The regression results, as shown in Column (3) of Table 4, indicate that the impact of the “Broadband China” policy on grain production remains significantly positive, confirming that the original conclusion holds true.

4.3.4 Respecifying the double machine learning model

To ensure the model’s robustness, the sample splitting ratio in the double machine learning model was adjusted from the baseline 1:4 to 1:2 and 1:7. The regression results in Column (4) of Table 5 remained significantly positive, supporting the original conclusion. Additionally, a more flexible interactive model was employed to avoid specification bias, and the results in Column (5) of Table 5 confirmed the robustness of the “Broadband China” policy’s positive effect on grain production capacity. Finally, alternative algorithms, including lasso, ridge, and random forest regressions, were tested, and the results in Column (6)

of Table 5 continued to show a significant positive impact, validating the consistency of the findings.

4.4 Mechanism examination

This study explores how digital infrastructure development enhances grain production through technological advancement. The results in Column (1) of Table 6 show that the “Broadband China” policy has a significantly positive impact on mechanization levels and green technological innovation at the 1% statistical level. This indicates that digital infrastructure facilitates information sharing, reduces knowledge acquisition costs, accelerates mechanization, and integrates green technology into grain production, fostering innovation-driven growth. As a result, technological advancements contribute to improved grain production capacity, confirming Hypothesis 2, which posits that digital infrastructure construction enhances grain production capacity by promoting technological advancement.

Furthermore, the results in Column (2) of Table 6 demonstrate that the “Broadband China” policy significantly promotes the scale operation of cultivated land at the 1% statistical level. This suggests that digital infrastructure reduces unit production costs and enhances efficiency by supporting large-scale land management, thereby validating Hypothesis 3, which posits that digital infrastructure construction enhances grain production capacity by promoting the scale of cultivated land management.

4.5 Heterogeneity analysis

This study examines the heterogeneity of digital infrastructure’s impact on grain production capacity across different agricultural regions, dividing the sample into grain production zones, main

consumption zones, and production-consumption balance zones. The results, shown in Table 7, Column (1), indicate that the “Broadband China” policy significantly boosts grain production in all zones, with

the strongest effect in grain production zones, further supporting hypothesis 1.

In grain production zones, where large areas are dedicated to grain planting, digital infrastructure optimizes resource allocation and modernizes traditional systems, leading to higher efficiency and productivity. In production-consumption balance zones, where both production and market activity are balanced, easier access to knowledge and technology results in a significant positive effect. Main consumption zones, although economically advanced with high digital coverage, have a more moderate impact due to their lower grain production levels.

To further analyze the heterogeneity of the impact of digital infrastructure on grain production, this study divides the sample into regions in the eastern and western parts of China based on the level of economic development. Regression results are presented in Column (2) of Table 7, showing that the impact is more significant in eastern regions, which have better economic development, broadband coverage, and digital infrastructure, allowing for more efficient application of digital technologies in grain production. In western regions, the effect is less pronounced due to lower levels of economic development and less advanced digital infrastructure.

TABLE 3 Instrumental variable regression results on the impact of digital infrastructure construction on grain production capacity.

Variables	IV (1)	IV (2)
	Grain Production	Grain Production
Braodband	0.853*** (2.63465)	0.02058** (2.21322)
Control variables first-order term	YES	YES
Control variables second-order term	YES	YES
Time fixed effects	YES	YES
City fixed effects	YES	YES
N	3,047	3,047

*, **, and *** indicate significance at the 10, 5, and 1% levels respectively, and robust standard errors are in parentheses.

TABLE 4 Robustness regression results on the impact of digital infrastructure construction on grain production capacity.

Variables	(1)			(2)	(3)
	Remove parallel policy interference			Adjust research sample	Province-time interaction fixed effects
	Grain production	Grain production	Grain production	Grain production	Grain production
Broadband	0.033*** (3.063)	0.032*** (2.980)	0.032*** (2.774)	0.030*** (2.926)	0.024*** (2.611)
Bigdata	YES		YES		
Smartcity		YES	YES		
Control variables first-order term	YES	YES	YES	YES	YES
Control variables second-order term	YES	YES	YES	YES	YES
Time fixed effects	YES	YES	YES	YES	YES
City fixed effects	YES	YES	YES	YES	YES
Province-time fixed effects	NO	NO	NO	NO	YES
N	3,047	3,047	3,047	2,673	3,047

*, **, and *** indicate significance at the 10, 5, and 1% levels respectively, and robust standard errors are in parentheses.

TABLE 5 Robustness regression results on the impact of digital infrastructure construction on grain production capacity.

Variables	(4)		(5)	(6)		
	Adjusting sample proportions		Interactive model	Changing machine learning		
	(Kfolds) = 3	(Kfolds) = 8		Lassocv	Ridgecv	Rf
Broadband	0.028** (2.371)	0.031*** (2.708)	0.085*** (8.331)	0.034** (1.965)	0.045** (2.170)	0.056** (1.970)
Control Variables First-order term	YES	YES	YES	YES	YES	YES
Control Variables Second-order term	YES	YES	YES	YES	YES	YES
Time Fixed Effects	YES	YES	YES	YES	YES	YES
City Fixed Effects	YES	YES	YES	YES	YES	YES
N	3,047	3,047	3,047	3,047	3,047	3,047

*, **, and *** indicate significance at the 10, 5, and 1% levels respectively, and robust standard errors are in parentheses.

5 Research conclusion and policy recommendations

5.1 Conclusion

In the context of the ongoing global food crisis and the United Nations Sustainable Development Goal (SDG) of achieving “zero hunger,” China plays a pivotal role due to its substantial grain production capacity. As the nation modernizes its agricultural sector, digital infrastructure has become a crucial factor in improving sustainable grain production. This study, based on panel data from 277 prefecture-level cities from 2011 to 2021, investigates the mechanisms through which digital infrastructure enhances agricultural productivity. The findings can be summarized as follows:

Firstly, digital infrastructure construction significantly enhances grain production capacity, a finding that remains robust across various tests. Secondly, digital infrastructure promotes grain production by advancing agricultural technology and expanding farmland management. Thirdly, heterogeneity analysis shows that the impact is most pronounced in major grain-producing regions and the central

and eastern areas, while the grain production-consumption balance areas, main sales areas, and western regions show more limited growth potential. Therefore, further efforts are needed to optimize the role of digital infrastructure in boosting grain production in these regions.

5.2 Policy implications

Based on the research results, the following policy recommendations are proposed:

Firstly, it is crucial to strengthen digital infrastructure, particularly in underdeveloped regions, to further strengthen the role of digital infrastructure in increasing grain production capacity and achieving the United Nations Sustainable Development Goals (SDGs). Governments should prioritize expanding broadband networks, reducing the cost of digital access for farmers, and encouraging the development of digital platforms that provide agricultural information. Secondly, policymakers should promote smart agriculture by offering targeted financial support, including subsidies for research and development, equipment purchases, and farmer training programs. Enhancing innovation and improving access to modern agricultural tools will directly contribute to the achievement of the SDGs, particularly in boosting agricultural efficiency and ensuring the long-term sustainability and security of food systems. Thirdly, local factors should be taken into consideration while developing digital infrastructure. Addressing regional disparities through targeted financing, technical assistance, and talent development programs will enhance digital capabilities, especially in developing countries. This focused strategy will enable the digital revolution of agriculture and fully utilize its potential to drive sustainable grain production.

Collectively, these measures will drive more efficient and environmentally sustainable agricultural practices, contributing to the achievement of SDG 2 (Zero Hunger) by ensuring food security, and SDG 9 (Industry, Innovation, and Infrastructure) through the enhancement of technological capabilities in agriculture.

5.3 Research limitations

While this study makes valuable contributions, it has certain limitations. The study’s only source of data is Chinese, which

TABLE 6 Mechanism regression results on the impact of digital infrastructure construction on agricultural technological advancement and farmland scale of grain production.

Variables	(1)		(2)
	Technological advancement		Scale
	Ln_Tech	(Ln_gpatent)	
Broadband	0.052*** (2.883)	0.401*** (7.463)	0.055*** (2.670)
Control variables first-order term	YES	YES	YES
Control variables second-order term	YES	YES	YES
Time fixed effects	YES	YES	YES
City fixed effects	YES	YES	YES
N	3,047	3,047	3,047

*, **, and *** indicate significance at the 10, 5, and 1% levels respectively, and robust standard errors are in parentheses.

TABLE 7 Heterogeneity regression results on the impact of digital infrastructure construction on different grain production areas.

Variables	(1)			(2)	
	Grain areas			Regions	
	Major grain-producing regions	Grain production-consumption balanced regions	Main grain consumption regions	Central-eastern regions	Western regions
Braodband	0.042*** (2.609)	0.033** (1.983)	0.026* (1.745)	0.044*** (3.227)	0.027* (1.953)
Control variables first-order term	YES	YES	YES	YES	YES
Control variables second-order term	YES	YES	YES	YES	YES
Time fixed effects	YES	YES	YES	YES	YES
City fixed effects	YES	YES	YES	YES	YES
N	1859	495	693	2,541	506

*, **, and *** indicate significance at the 10, 5, and 1% levels respectively, and robust standard errors are in parentheses.

could not accurately reflect the variety of agricultural techniques found around the world. Furthermore, differences in infrastructure development between regions imply that certain communities need more specialized, customized interventions to fully benefit from digital improvements. Future studies should examine how digital infrastructure affects food production over the long run in different nations and areas, as well as how these technologies might be modified for use in a variety of agricultural settings, and the role of digital infrastructure in other industries can be explored.

Data availability statement

The original contributions presented in the study are included in the article/supplementary material, further inquiries can be directed to the corresponding author.

Author contributions

BH: Writing – original draft, Writing – review & editing. TG: Writing – original draft, Writing – review & editing. XC: Writing – review & editing.

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