

## Carbon Trading or Carbon Tax? A Computable General Equilibrium–Based Study of Carbon Emission Reduction Policy in China

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To solve the environmental problems caused by climate change, the Paris Agreement urges China to accelerate the pace of CO<sub>2</sub> emission reduction. Carbon trading and carbon tax have been considered the key instruments in reducing CO<sub>2</sub> emissions. The focus of this article is not only to examine the impact of carbon trading and the carbon tax policy on China's macroeconomy but also to study the "carbon trading–carbon tax" mixed policy and make a comparative analysis based on the computable general equilibrium (CGE) model. We found that the mixed policy is more favorable to China's macroeconomy than a single carbon emission reduction policy and is conducive to improving people's welfare. If a carbon tax is carried out, a relatively mild and low carbon tax rate should be adopted to achieve China's carbon emission reduction goal and have a favorable impact on the macroeconomy. The main purpose of this article is to provide a theoretical basis and policy advices for the Chinese government in formulating innovative carbon reduction policies.

Keywords: CGE model, carbon trading policy, carbon tax policy, mixed policy, carbon reduction policies

## **1 INTRODUCTION**

As the world's largest emitter of greenhouse gases, China accounts for about 30% of the world's total carbon emissions. Carbon emission reduction is a major environmental problem facing China (Jiang et al., 2018). As early as 2011, China launched a pilot program of carbon emission trading in seven cities and provinces, including Beijing, Shanghai, Tianjin, Chongqing, Hubei, Guangdong, and Shenzhen. After nearly a decade of exploration, as of November 2020, carbon markets in the pilot provinces and cities have covered more than 20 industries, including steel, power, and cement, with nearly 3,000 enterprises. The cumulative trading volume quota is about 430 million tons of carbon dioxide, and the cumulative trading volume is nearly 10 billion yuan. On 16 July 2021, the national carbon emissions annually, making it the largest carbon market covering greenhouse gas emissions in the world. Carbon emission trading and carbon tax are the two main carbon emission reduction tools based on the market mechanism, which is a classic research proposition of environmental economics to argue over their merits (Zhang et al., 2022).

A large number of studies have proved that compared with traditional policy instruments based on administrative orders, economic incentives such as emission trading schemes and carbon taxes have absolute advantages in saving transaction costs, promoting emission reduction technology innovation, and stimulating the enthusiasm of participants (Bi et al., 2019; Tran et al., 2019;

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Alkaabneh et al., 2021). These methods have become the primary means of controlling carbon emissions in developed countries, including Britain, France, Germany, Australia, and Sweden. Their experience shows that carbon trading and carbon taxes play an essential role in reducing carbon emissions (Carl and Fedor, 2016; Jiang et al., 2018).

However, the emission reduction cost and incentive effect of emissions trading systems and carbon taxes vary obviously in reality. Carbon trading has a better emission reduction incentive effect than carbon tax (Wang et al., 2021; Wu and Yang, 2021), although both can reduce emissions by updating production equipment to improve production efficiency (Zhou et al., 2019), but the imposition of carbon tax will squeeze the profit space of enterprises. Carbon emission enterprises are likely to pass on the extra cost brought by carbon tax to the consumers or downstream producers of the industrial chain by raising the price of their products (Bai and Chen, 2016), which ultimately leads to the deterioration of the overall economy, such as decreased GDP and consumption and increased investment (Tang et al., 2015; Liu et al., 2017).

Carbon tax is a tax-based pricing mechanism that is easier to implement than emission trading (Corradini et al., 2018; Shi et al., 2019). Alkaabneh argued that a carbon tax improves the quality of the environment and offsets the other taxes paid by enterprises (Alkaabneh et al., 2021). This view has been verified. Bohringer and Müller (2014)found that using a carbon tax to offset other enterprise taxes would expand the overall economy and short-run employment. More than that, carbon tax can be used for inclusive green growth by recycling carbon tax revenue for investment to households to improve the distribution of income (Vijay et al., 2020).

The computable general equilibrium (CGE) model has been widely used as an effective tool for analyzing policy effects. The CGE model originated from the general equilibrium theory of Walras. Its most prominent characteristic is that the economic system is regarded as a whole, which can reflect the input-output relationship between the whole social-economic activities and all factors (Carrera et al., 2015). These models are mainly used to assess the positive effects of carbon tax or carbon trading on reducing carbon emissions and the negative impacts on the macroeconomy and social welfare (Liu et al., 2017; Tang et al., 2019). Some scholars also used the CGE model to explore the impact of carbon tax on China's environment and economy (Liu and Lu, 2015). For example, Guo et al. used the CGE model and found that a carbon tax policy would significantly reduce the consumption of fossil fuels and have a negative impact on economic growth. Shi et al. (2019) developed a dynamic computable general equilibrium model to explore the possible impacts of different carbon tax conditions on the energy and consumption of the construction sector the macroeconomy of China. Some other scholars used the CGE model to study the pricing of carbon emission right and the transaction cost of carbon emission reduction in carbon trading mechanisms. For example, Jiang H. D. et al. (2022a), Jiang H. D. et al. (2022b) incorporated the co-benefits of carbon abatement policies into the carbon marginal abatement cost curves and evaluated the total abatement costs and cost-saving effects for

China to achieve their nationally determined contributions target. Liu et al. (2019) studied the subsidy and penalty mechanisms in the carbon emission trading market based on a CGE model. Zhou et al. (2018) used the CGE model to analyze the rebound effect. Tang et al. (2019) explored the impact of carbon trading policies on carbon emission reduction costs based on a dynamic CGE model and proposed to adopt a penalty price higher than the carbon price to guarantee the effectiveness of carbon trading policies. In a similar study, Weng et al. (2018) examined the impact of carbon intensity targets on the macroeconomy and welfare of China. Bi et al. (2019) believed that China's carbon trading emission reduction's double dividend and GDP growth will appear through the establishment of a dynamic CGE model.

To sum up, most of the existing literature studies focus on a single carbon emission reduction policy, and there are few comparative studies. Faced with the limitations of the existing literature and based on China's actual national conditions and emission reduction commitments, the question on which policy is better is being raised. So far, there is no clear answer (Liu et al., 2019; Zhu et al., 2019). Therefore, based on the CGE model, this article not only examines the impact of carbon trading and the carbon tax policy on China's macroeconomy but also studies the "carbon trading-carbon tax" mixed policy and makes a comparative analysis to provide references for the Chinese government's carbon emission reduction innovation incentives. This article sets different scenarios in the context of reaching the carbon emission peak as early as 2030 and comes to the conclusion that a hybrid policy can better help reach a carbon emission peak before 2030.

## 2 METHODOLOGY AND DATA

The "1-2-3" model used in this article is a simplified CGE model initiated by Devarajan, which refers to an open economy with one country, two producing sectors, and three products (Devarajan et al., 1998). The two products that the country produces are as follows: an export good E, which is sold to foreigners and is not demanded domestically, and a domestic good D, which is only sold domestically. The third good is an import M, which is not produced domestically. The model has three actors: one representative resident, one government, and the rest of the world.

# 2.1 Assumptions of The Computable General Equilibrium Model

The CGE model constructed in this article satisfies three assumptions: 1) the country satisfies the "small country hypothesis", that is, the country is only the receiver of the world market price; 2) the products involved in the "1-2-3" model meet the "product difference hypothesis", and the constant elasticity of substitution (CES) function is used to describe this incomplete substitution relationship between D and M in terms of the demand for goods; constant elasticity of transformation (CET) is used to describe the incomplete substitution relationship between E and D in terms of the

supply of goods. 3) The nominal exchange rate R is taken as the price benchmark for the model and is set as 1.

## 2.2 Equations of the Computable General Equilibrium Model

The "1-2-3" model consists of four types of equations: real logistics equations, nominal flow equations, price equations, and equilibrium equations.

1) Real flow equations: The real flow equations describe the demand and supply of domestic and foreign products. The total output of domestic products can be used for domestic sales and exports. So the function is specified as a constant elasticity of transformation (CET) function with transformation elasticity  $\Omega = 1/(\rho - 1)$ ,  $\rho$  is a substitution parameter, and  $\rho > 1$ , which is expressed as follows:

$$\bar{X} = A_t \left[ \delta_t E^{\rho} + (1 - \delta_t) D_s^{\rho} \right]^{1/\rho}, \tag{1}$$

where  $\bar{X}$  defines the aggregate output and exogenous given,  $\bar{X}$  is the fixed meaning that all primary factor inputs, such as labor and capital, are fully utilized. A<sub>t</sub> and  $\delta_t$  are the efficiency parameter and share parameter, respectively; E is the quantity of the exported product; and  $D_s$  is the supply of the domestic products.

Since the producer wants to achieve the goal of maximizing profits, it must satisfy the first-order condition of (Eq. 1):

$$\frac{E}{D_s} = \left(\frac{(1-\delta_t)P^e}{\delta_t P^d}\right)^{\Omega}.$$
(2)

**Eq. 2** defines the proportional relationship between domestic and export goods as a function of their relative prices, where  $P^e$  is the domestic price of the export good;  $P^d$  is the domestic price of the domestically produced goods.

We used the Armington assumption, assuming imports and domestic goods are imperfect substitutes. So the function is specified as a constant elasticity of substitution (CES) function with substitution elasticity  $\sigma = 1/(1 + \varphi)$ , and  $\varphi$  is a substitute parameter, which is expressed as follows:

$$Q^{s} = A_{q} \left[ \delta_{q} M^{-\varphi} + \left( 1 - \delta_{q} \right) D_{d}^{-\varphi} \right]^{-1/\varphi}, \tag{3}$$

where  $Q^s$  is the supply quantity of the composite goods; M is the quantity of the import goods;  $D_d$  is the consumption of the domestic goods;  $A_q$  is the efficiency parameter; and  $\delta_q$  is the share parameter.

Given the price of domestic and import goods and the supply quantity of composite goods, consumers must meet the firstorder conditions of (Eq. 3) to maximize utility:

$$\frac{M}{D_d} = \left(\frac{\delta_q P^d}{\left(1 - \delta_q\right) P^m}\right)^\sigma,\tag{4}$$

$$Q^D = C + \bar{G} + Z, \tag{5}$$

where  $P^m$  represents the domestic price of import goods.Here,  $Q^D$  is the total domestic demand; *C* is the household aggregate

consumption;  $\overline{G}$  is the government consumption, that is, the government's public purchase; and Z is the total investment.

2) Nominal flow equations: The nominal flow equations describe the relationship between various economic variables measured in monetary terms.

$$\Gamma = t^{m*}R*pw^{m*}M + t^{s*}P^{q*}Q^d + t^{y*}Y + t^{e*}P^{e*}E,$$
(6)

where T represents the total income of the government;  $pw^m$  is the world price of import goods;  $P^q$  is the price of composite goods;  $t^m$  is the import tariff rate;  $t^e$  is the export tariff rate;  $t^s$  is the indirect tax rate; and  $t^y$  is the direct tax rate.

$$Y = P^{x*} \bar{X} - t^{s*} P^{d*} D_s + tr + re^* R,$$
(7)

where Y represents the total income of resident;  $P^x$  is the price of the total domestic output; tr is the transfer from the government to the private sector; re is foreign transfers to the private sector; and R is the nominal rate.

$$S = \bar{s}^* Y + R^* \bar{B} + S^g, \tag{8}$$

where S is aggregate savings;  $\bar{s}$  is the average savings rate;  $\bar{B}$  is the balance of trade; and S<sup>g</sup> is the savings of the government.

$$C^* P^t = (1 - \bar{s} - t^Y)^* Y, (9)$$

where  $P^t$  is the sales price of the composite goods.

3) Price equations: The price equations describe the price relationship between various economic indicators as follows:

$$P^{m} = (1 + t^{m})R^{*}pw^{m}, \qquad (10)$$

$$P^{e} = (1 + t^{e})R^{*}pw^{e}, \qquad (11)$$

$$P^{t} = (1 + t^{s})P^{q}, (12)$$

$$P^{x} = \left(P^{e^{*}}E + P^{d^{*}}D_{s}\right) / \bar{X}, \tag{13}$$

$$P^{q} = \left(P^{m*}M + P^{d*}D_{d}\right) / Q^{s}, \tag{14}$$

where  $pw^e$  is the world price of export goods, and Eqs 10, 11 define the price of import/export goods as their international market price plus import tariff rate/export tariff rate. Eq. 12 gives the selling price of composite products in the domestic market. Eq. 13 defines the price of the total domestic output. Eq. 14 gives the price of domestic composite products.

4) Equilibrium equations: The equilibrium equations reflect the "general equilibrium" characteristics of the CGE model and describe the state of the market clearing, that is, the equilibrium of each economic account is achieved. The equations are as follows:

$$D_d - D_s = 0, \tag{15}$$

$$Q_d - Q_s = 0, \tag{16}$$

$$pw^{m^*}M - pw^{e^*}E - ft - re = \bar{B},$$
(17)

$$P^{t*}Z - S = 0,$$
 (18)

$$T - P^{q^*}\bar{G} - tr^*P^q + ft^*R - S^g = 0.$$
(19)

TABLE 1 | Variables and parameters in the "1-2-3" model.

Endogenous variable	Exogenous variable
E: export goods	pw <sup>e</sup> : world price of import goods
M: import goods	<i>pw<sup>m</sup></i> : world price of export goods
$D_{\rm s}$ : supply of domestic goods	tm: import tariff rate
$D_d$ : demand of domestic goods	t <sup>e</sup> : export tariff rate
Q <sup>s</sup> : supply of composite goods	ts: indirect tax rate
Q <sup>D</sup> : demand of composite goods	$t^{y}$ : direct tax rate
Pe: domestic price of export goods	tr: government transfers
P <sup>m</sup> : domestic price of import goods	ft: foreign transfers to government
P <sup>d</sup> : producer price of domestic goods	re: foreign transfers to private secto
Px: price of aggregate output	s: average savings rate
Pq: price of composite goods	$\bar{X}$ : aggregate output
Pt: sales price of composite goods	G: real government demand
T: tax revenue	$\bar{B}$ : balance of trade
S <sup>g</sup> : government savings	R: nominal rate
Y: total income	
C: aggregate consumption	Parameters
S: aggregate savings	$A_t, A_q$ : efficiency parameters
Z: aggregate investment	$\delta_t, \delta_q$ : share parameters
	$\rho, \varphi$ : substitution parameters
	$\Omega, \sigma$ : elasticity parameters

Eq. 15 defines the balance between the supply and demand of domestic products in the domestic market. Eq. 16 defines the balance between the domestic aggregate supply and demand. Eq. 17 defines the balance of international payments. Eq. 18 describes the investment-savings equilibrium. Eq. 19 shows the balance of revenue and the expenditure of the government.

## 2.3 Parameters and Variables in the Computable General Equilibrium Model

According to the specific situation of the research questions in this article, the variables and parameters in the model are 18 endogenous variables, 14 exogenous variables, and 8 parameters, as shown in **Table 1**.

## 2.4 Closure of the Computable General Equilibrium Model

The purpose of constructing the CGE model is to find the equilibrium solution. In order to ensure the uniqueness of the equilibrium solution, we need a rule to "close" the model. The total number of endogenous variables in the CGE model should be equal to the total number of equations. At present, there are four macroscopic closure rules for CGE models: neoclassical closure (Kang et al., 2018; Liu, 2018), Kaynes closure, Johansen closure, and Kaldorian closure. The CGE model constructed in this article has 18 endogenous variables, but there are 19 equations. We used neoclassical closure rules to close this model. The characteristic of this closure rule is to delete the independent investment function, that is, **Eq. 18** is eliminated to complete the closure of the model (Liu and Baghban, 2017).

# 2.5 Data and Calibration of the Computable General Equilibrium Model

## 2.5.1 Data on the Computable General Equilibrium Model

According to China's current national economic accounting system, the input-output (IO) table is compiled by the National Bureau of Statistics every 5 years and is officially released after 2–3 years. Therefore, this article uses the latest available data—the 2018 input-output table, 2018 China Statistical Yearbook, and 2018 China Financial Yearbook as the data source of the model; the initial data units are 100 million yuan as shown in **Table 2**. During the calibration process, the base period's total output is set to 1.00, and all original data are scaled based on the total output.

### 2.5.2 Calibration of Exogenous Variables and Parameters of the Computable General Equilibrium Model

The different types of parameters in this model can be divided into two categories: one is the share parameter and the efficiency parameter, which can be obtained by using the calibration method; the second is the elastic parameters, which refers to a large number of existing relevant literature studies and sets the two elastic parameters as 0.6. **Figure 1** and **Figure 2** are, respectively, the calibration of each parameter and variable of the model. The calibration of variables and parameters is directly related to the data so that the automation of the calibration can be completed automatically.

## **3 SCENARIO SETTING**

## 3.1 Single "Carbon Tax" Policy Scenario

In order to assess the impact of the carbon tax policy on China's economy, we should first measure the embodied carbon emissions in China's GDP. According to relevant data released by the National Bureau of Statistics and the World Bank, China's total carbon emission in 2018 was 10.33 billion tons, and the total GDP in the same year was 689.52 billion yuan (\$108.59 billion). Therefore, China's embodied carbon emission per 10,000 yuan (\$157.5) of the GDP was about 1.49 tons.

According to the suggestion of China's Ministry of Environmental Protection and the Ministry of Finance, the simulation of a carbon tax is set as 10 yuan/ton (\$1.58/ton), 30 yuan/ton (\$4.73/ton), and 50 yuan/ton (\$7.88/ton). In this situation, China's GDP per 10,000 yuan (\$157.5) will generate a 0.149–0.749% additional tax burden. Since the tax burden generated by the carbon tax can be passed on to consumers by increasing the selling price of products, it is regarded as an indirect tax (30). We introduced the carbon tax policy into the CGE model through the exogenous variable "indirect tax rate", that is, every ten thousand yuan of the GDP in China will increase the indirect tax rate by 0.149–0.749%.

This article will use the comparative analysis method to analyze the simulation results, so four scenarios are set: 1) the baseline situation (no carbon tax); 2) low carbon tax rate at 10

#### TABLE 2 | Dataset of the "1-2-3" model.

	Hundred million (yuan)	Output = 1		Hundred million (yuan)	Output = <sup>·</sup>
1. National accounts			3. Fiscal account		
Output (value added)	680,254.12	1.00	Revenue	152,269.23	0.22
Wages	354,109.99	0.52	Non-tax	27,347.03	0.04
			Current expenditure	175,877.77	0.26
GDP at market prices	689,052.00	1.01	Goods and services	132,513.82	0.19
Private consumption	265,980.48	0.39	Interest payments	12,375.65	0.02
Public consumption	97,053.42	0.14	Transfers and subsidies	30,971.87	0.05
Investment	304,439.10	0.45	Capital expenditure	51,176.46	0.08
Exports	148,448.34	0.22	Fiscal balance	-81630.49	-0.12
Imports	125,153.10	0.18			
2. Tax revenue			4. Balance of payments		
Sales and excise Tax	88,433.05	0.13	Exports-imports	23,295.24	0.03
Import tariffs	3,976.24	0.01	Net profits, dividends	-29840.26	-0.04
Export duties	138.20	0.00	Net interest payments	-4,571.65	-0.01
Payroll tax	0.00	0.00	Net private transfers	-180.63	0.00
Personal income tax	8,617.27	0.01	Net official transfers	-361.25	0.00
Capital income tax	29,423.71	0.04	Current account balance	-11658.54	-0.02
Total	108,041.15	0.19			
			External debt	91,962.00	0.14
			Debt service payments	15,282.25	0.02

	A	B
4	Parameters	
5		
6	Elasticity for CET (st)	0.6
7	Elasticity for CES/Q (sq)	0.6
8		
9	Scale for CET (at)	=X0/( bt*E0^(rt)+(1-bt)*Ds0^(rt) )^(1/rt)
10	Share for CET (bt)	=1/( 1+(Pd0/Pe0)*(E0/Ds0)^(rt-1) )
11	Rho for CET (rt)	=1/st + 1
12		
13	Scale for CES/Q (aq)	=Qs0/( bq*M0^(-rq)+(1-bq)*Dd0^(-rq) )^(-1/rq)
14	Share for CES/Q (bq)	=( (Pm0/Pd0)*(M0/Dd0)^(1+rq) )/( 1+ (Pm0/Pd0)*(M0/Dd0)^(1+rq) )
15	Rho for CES/Q (rq)	= 1/sq -1
16		

FIGURE 1 | Parameter calibration of the "1-2-3" model.

yuan/ton (\$1.58/ton); 3) medium carbon tax rate at 30 yuan/ton (\$4.73/ton); 4) and high carbon tax rate at 50 yuan/ton (\$7.88/ton). Through calculations, in the base year without carbon tax, China's indirect tax rate is 13.4770%, after the introduction of the carbon tax, in the low, medium, and high tax rates, China's indirect tax rates are as follows: 13.626, 13.926, and 14.226%.

## 3.2 Single "Carbon Trading" Policy Scenario

This article uses the carbon quota price of the primary market for carbon trading in the seven carbon trading pilot markets established in China as a reference (see **Table 3**) to set the price of the primary market for carbon trading in the model. Assuming that the national carbon trading price is unified, and according to the average price of the carbon trading pilot market which is between 10–60 yuan (\$1.57–9.45) per ton, the following four scenarios are set: 1) the benchmark situation (0 yuan/ton); 2) low carbon price: 20 yuan/ton (\$3.15/ton); 3) medium carbon price: 40 yuan/ton (\$6.30/ton); and 4) high carbon price: 60 yuan/ton (\$9.45/ton).

On 30 June, 2015, the Chinese government announced to the world China's carbon emission reduction commitments, namely, CO<sub>2</sub> emissions per unit of GDP in China should be reduced by 60–65% compared to 2005. China's GDP in 2005 was 184,937.37 billion yuan (\$29,127.64 billion), and CO<sub>2</sub> emissions were 5.49 billion tons, so China's carbon emission intensity in 2005 was  $2.97 \times 10^{-4}$  t/yuan. According to the data on China Statistical Yearbook 2018, China's GDP in 2017 was 82,712.17 billion yuan (\$13,027.17 billion). Assuming an average growth rate of China's

Exogenous Variables	Base Year	Current	1			
		Current	Endogenous Variables	Base Year		
World Price of Imports (wm) =	=Pm0/Er0/(1+tm0)	=wm0	Export Good (E)	=P14		
1	=Pe0*(1+te0)/Er0	=we0	Import Good (M)	=P15 + P19		
()			Supply of Domestic Good (Ds)	=1-E0		
Import Tariffs (tm ) $1/$ =	=019/015	=tm0	Demand of Domestic Good (Dd)	=Ds0		
• • • • • =	=020/014	=te0	Supply of Composite Good (Qs)	=M0 + Dd0		
	=P18/Qs0	=ts0	Demand of Composite Good (Od)	=Qs0		
	=SUM(P21,P23)/Y0	=ty0				
(9)			Tax Revenue (TAX)	= tm0*wm0*M0*Er0+te0*Pe0*E0+ts0*Pq0*Qd0 + ty0*Y0		
Savings rate (sy) =	=(Y0 - Cn0*Pq0*(1+ts0) - ty*Y0)/Y0	=sy0	Total Income (Y)	= Px0*X0 + tr0*Pq0 + re0*Er0		
0	=P12/(1+ts0)/Pg0	=G0	Aggregate Savings (S)	=sy0*Y0 + Er0*B0 + Sq0		
	=(T11+T12-T8)/Pg0	=tr0	Consumption (Cn)	=P11/Pt0		
	=T22/Er0	=ftO	1			
8	=SUM(T19:T21)/Er0	=re0	Import Price (Pm)	1		
	=(wm0 <sup>*</sup> M0 - we0 <sup>*</sup> E0 -ft0 - re0)/Er0	=B0	Export Price (Pe)	1		
Output (X) 1	1	=X0	Sales Price (Pt)	=Pq0*(1+ts0)		
1 ()			Price of Supply (Pq)	1		
			Price of Output (Px)	1		
			Price of Dom. Good (Pd)	1		
			Exchange Rate (Er)	1		
			Investment (Z)	=P13/Pt0		
			Government Savings (Sg)	= Tax0 - G0*Pt0 - tr0*Pq0 + ft0*Er0		
			Walras Law (Z-S)	=Z0*Pt0-S0		

FIGURE 2 | Variable calibration of the "1-2-3" model.

**TABLE 3** Average price of carbon trading in the primary market from 2013.06 to 2019.03.

Carbon exchange market	Carbon quota trading price			
Shenzhen carbon emission exchange	46.83 yuan/ton (\$7.38/ton)			
Beijing environmental exchange	52.14 yuan/ton (\$8.21/ton)			
Shanghai environmental exchange	26.46 yuan/ton (\$4.17/ton)			
Hubei carbon emission exchange	21.78 yuan/ton (\$3.43/ton)			
Guangzhou carbon emission exchange	23.75 yuan/ton (\$3.74/ton)			
Tianjin carbon emission exchange	16.76 yuan/ton (\$2.64/ton)			
Chongqing carbon emission exchange	13.72 yuan/ton (\$2.16/ton)			

The exchange rate 1 = 6.3465 yuan.

GDP is 7%, it is estimated that China's GDP will reach 1,993,165.13 billion yuan (\$313,923.51 billion) in 2030. Based on China's relatively strict emission reduction commitment, which is to reduce by 65% in 2030, China's allowed carbon emission intensity in 2030 should be 20.709 billion tons.

Since China has not yet established a national unified carbon trading market in the base year, it is assumed that the trading price of the carbon allowance in the base year is 0 yuan/ton, and only the primary market is considered. When the carbon price in the primary market is low: 20 yuan/ton (\$3.15/ton); medium: 40 yuan/ton (\$6.30/ton); and high: 60 yuan/ton (\$9.45/ton), the income obtained from the carbon cap-and-trade is 414.18 billion yuan (\$65.23 billion), 828.36 billion yuan (\$130.47 billion), and 1,242.54 billion yuan (\$195.70 billion), respectively. We introduced the carbon trading policy into the CGE model through the exogenous variable "government transfer", thereby evaluating the effects on the endogenous variables in the model.

## **3.3 Mixed Policy Scenario**

In order to examine the influence of the "carbon trading-carbon tax" policy on China's macroeconomic policy and take into consideration that China has established a carbon market but not carbon tax, we set 10 kinds of scenario: 1) the baseline situation (no carbon trading, no carbon tax); 2) when carbon price is low: 20 yuan/ton (\$3.15/ton), three scenarios of low carbon tax rate: 10 yuan/ton (\$1.58/ton), medium carbon tax rate: 30 yuan/ton (\$4.73/ton), and high carbon tax rate: 50 yuan/ton (\$7.88/ton) are considered, respectively; 3) when the carbon price is medium: 40 yuan/ton (6.30/ton), the three scenarios of a low carbon tax rate: 10 yuan/ton (\$1.58/ton), medium carbon tax rate: 30 yuan/ton (\$4.73/ton), and high carbon tax rate: 50 yuan/ton (\$7.88/ton) are considered, respectively; 4) when the carbon price is high: 60 yuan/ton (\$9.45/ton), the three scenarios of low carbon tax rate: 10 yuan/ton (\$1.58/ton), medium carbon tax rate: 30 yuan/ton (\$4.73/ton,) and high carbon tax rate: 50 yuan/ton (\$7.88/ton) are considered, respectively.

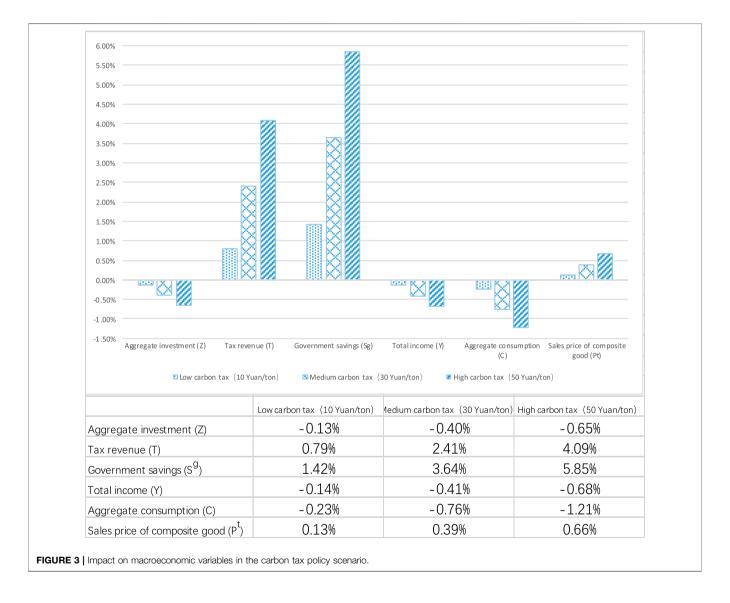
## **4 RESULTS AND SUGGSTIONS**

## 4.1 Single "Carbon Tax" Policy Simulation Results

The solution of the CGE model in this article is solved by using the "programming solution" in Excel 2010. Since the model is a general equilibrium model, we solved the model under the condition of satisfying the "maximum consumption of the residents" so as to simulate the impact of a carbon tax policy on China's macroeconomy, the data obtained from the simulation (**Table 4**) and the changes in the main macroeconomic variables (**Figure 3**):

#### TABLE 4 | Simulation results in the carbon tax policy scenario.

Carbon tax scenario	Baseline	Low carbon tax	Medium carbon tax	High carbon tax	
Variable	(No carbon tax) 0 yuan/ton (\$0/ton)	10 yuan/ton (\$1.58/ton)	30 yuan/ton (\$4.73/ton)	50 yuan/ton (\$7.88/ton)	
Z	0.3942	0.3937	0.3926	0.3916	
Т	0.1783	0.1797	0.1826	0.1856	
S <sup>g</sup>	0.0984	0.0998	0.1019	0.1042	
Y	0.8636	0.8624	0.8601	0.8577	
С	0.3444	0.3436	0.3417	0.3402	
P <sup>t</sup>	1.1354	1.1369	1.1399	1.1429	

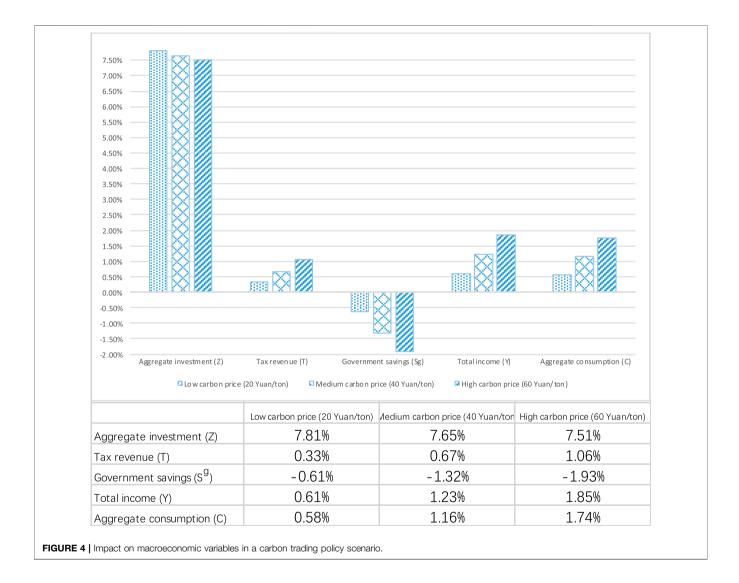


The simulation results show that the implementation of a carbon tax has a certain degree of restraining effect on certain aspects of China's macroeconomy. Among them, total investment, the resident's total income, and consumption all

decline, and the degree of decline increases with the continuous increase in the carbon tax rate. The total investment declines as the carbon tax increases. In summary, using carbon tax as a carbon emission reduction tool will lead to

#### TABLE 5 | Simulation results in the carbon trading policy scenario.

Carbon trading scenario	Baseline carbon price	Low carbon price	Medium carbon price	High carbon price	
Variable	(0 yuan/ton) (\$0/ton)	20 yuan/ton (\$3.15/ton)	40 yuan/ton (\$6.30/ton)	60 yuan/ton (\$9.45/ton)	
Z	0.3942	0.4249	0.4243	0.4238	
Т	0.1783	0.1789	0.1795	0.1802	
S <sup>g</sup>	0.0984	0.0978	0.0971	0.0965	
Y	0.8636	0.8688	0.8742	0.8796	
С	0.3444	0.3464	0.3484	0.3504	
P <sup>t</sup>	1.1354	1.1354	1.1354	1.1354	



the increase in government revenue and savings; the increase in domestic sales prices of goods; and the decrease in total investment, total income, and total consumption with the increase in the carbon tax. Therefore, the carbon tax policy has a profound impact on China's macroeconomic development.

It is noteworthy here that the impact brought by the carbon tax policy to China's macroeconomic system has become more significant with the continuous increase in the carbon tax rate. Therefore, if the government wants to levy a carbon tax, it is particularly important to set a carbon tax rate suitable for China's current economic development. It is recommended to adopt a lower carbon tax rate when the carbon tax starts, carefully assessing its impact on China's carbon reduction and its impact on the macroeconomy. We suggest that the

Policy mix scenario Variable	Base Low carbon price 20 yuan/ton enario line (\$3.15/ton)		Medium carbon price 40 yuan/ton (\$6.30/ton)			High carbon price 60 yuan/ton (\$9.45/ton)				
			Low carbon	Medium carbon	High carbon	Low carbon	Medium carbon	High carbon	Low carbon	Medium carbon
		tax	tax	tax	tax	tax	tax	tax	tax	tax
Z	0.3942	0.4243	0.4233	0.4224	0.4238	0.4228	0.4218	0.4232	0.4223	0.4211
change rate of Z	-	7.65%	7.40%	7.15%	7.53%	7.26%	7.01%	7.37%	7.11%	6.82%
Т	0.1783	0.1798	0.1827	0.1857	0.1802	0.1832	0.1862	0.1807	0.1836	0030.1866
change rate of T	-	0.83%	2.48%	4.16%	1.08%	2.73%	4.41%	1.34%	2.99%	4.67%
S <sup>g</sup>	0.0984	0.0992	0.1014	0.1036	0.0985	0.1007	0.1029	0.0979	0.1001	0.1022
change rate of S <sup>g</sup>	-	0.86%	3.08%	5.29%	0.15%	2.37%	4.58%	-0.53%	1.69%	3.89%
Y	0.8636	0.8678	0.8657	0.8636	0.8736	0.8715	0.8693	0.8791	0.8768	0.8748
change rate of Y	-	0.49%	0.24%	0%	1.16%	0.91%	0.67%	1.79%	1.54%	1.30%
С	0.3444	0.3456	0.3449	0.3421	0.3476	0.3459	0.3441	0.3497	0.3480	0.3462
change rate of C	-	0.36%	0.15%	-0.67%	0.94%	0.43%	-0.09%	1.55%	1.04%	0.52%
P <sup>t</sup>	1.1354	1.1369	1.1399	1.1429	1.1369	1.1399	1.1429	1.1369	1.1369	1.1429
change rate of P <sup>t</sup>	-	0.13%	0.39%	0.66%	0.13%	0.39%	0.66%	0.13%	0.39%	0.66%

TABLE 6 | Simulation results of the "carbon trading-carbon tax" mixed policy (based on carbon trading).

government can compensate the consumers using the increased tax, and the rest can be used to encourage the development of new energies.

# 4.2 Single "Carbon Trading" Policy Simulation Results

The "programming solution" method was used to simulate the impact of the carbon emission trading policy on China's main macroeconomy and the data obtained from the simulation (shown in **Table 5**.) and the changes in the main macroeconomic variables (**Figure 4**).

It can be seen from the simulation results that when the government adopts a carbon trading policy, the investment will increase significantly, the income of the government and residents will increase, the consumption of residents will increase, and the government savings will decrease. It is worth noting that compared with the carbon tax policy, the carbon trading policy can significantly improve the total investment, residents' total income, and total consumption.

## 4.3 "Carbon Trading—Carbon Tax" Mixed Policy Simulation Results

The influence of the mixed policy of "carbon trading—carbon tax" on China's macroeconomy is obtained by simulation, and the changes of main macroeconomic variables are shown in **Table 6**.

The results of the simulation in **Table 6** show that: 1) the government introduces a carbon tax in the case carbon emission trading being launched; when the carbon price is low: 20 yuan/ton (\$3.15/ton) and medium: 40 yuan/ton (6.30/ton), and the carbon tax is low: 10 yuan/ton (\$1.58/ton) and medium: 30 yuan/ton (\$4.73/ton), the increase in total investment was the most significant. When the carbon price is low: 20 yuan/ton (\$3.15/ton), and carbon tax is low: 10 yuan/ton (\$1.58/ton) and medium: 30 yuan/ton (\$4.73/ton), the increase in total investment was the most significant. When the carbon price is low: 20 yuan/ton (\$3.15/ton), and carbon tax is low: 10 yuan/ton (\$1.58/ton) and medium: 30 yuan/ton (\$4.73/ton), the investment increases by 7.65 and 7.40% compared with the base year. This shows that a lower

carbon tax rate would be more effective in promoting investment; 2) the total income of the government, regardless of the level of carbon price, increases most significantly when the carbon tax is high. When the carbon price is low: 20 yuan/ton (\$3.15/ton), medium: 40 yuan/ton (\$6.30/ton), and high: 60 yuan/ton (\$9.45/ton), the revenue of the government will increase by 4.16%, 4.41, and 4.67% compared with the base year, which suggests that an increase in carbon tax could greatly boost government revenues; 3) regardless of the carbon price, the total income of the residents increases the most when the carbon tax is low: 10 yuan/ton (\$1.58/ton), which increases by 0.49, 1.16, and 1.79%, respectively, compared with the base year. The increase gradually reduces as the carbon tax increases, which shows that a lower carbon tax will help increase the total income of residents.

Based on the aforementioned conclusions, we put forward the policy suggestions as follows: 1) compared with the single policy, the mixed policy is more beneficial to China's macro economy; 2) the separate imposition of carbon tax will lead to a decrease in the income of government departments, a decrease in the total income and consumption of household departments, and a rise in the domestic price of consumer goods. Therefore, it is prudent to adopt a single carbon tax; 3) according to the current situation of emission control in China, carbon trading should be implemented independently for a steady period of time before introducing the carbon tax. Furthermore, it should be noted that the carbon tax rate should not be set too high, which will help achieve a "win–win" situation for the environment and economy.

## **5 CONCLUSION**

The focus of our work not only examines the impact of carbon trading and carbon tax policy on China's macroeconomy but also studies the "carbon trading–carbon tax" mixed policy and makes a comparative analysis based on the CGE model, providing policy advices for the Chinese government's carbon emission reduction

innovation incentive. This article draws the following conclusions: First, compared with the implementation of a single carbon tax policy, a mixed policy is more advantageous to the macroeconomy, which not only improves the government income significantly but also greatly improves the negative impact of carbon tax on the total income and consumption of residents to a large extent, which is conducive to improving the living standards and well-being of the Chinese people. Second, compared with the implementation of a single carbon trading policy, the mixed policy will significantly increase the income of the government, and government savings will also increase, but what particularly caught our attention is, a high carbon tax will have a large negative impact on domestic prices, total income, and consumption of residents. Therefore, a relatively moderate and low carbon tax, that is, 10-30 yuan (\$1.58-4.73) per ton, should be adopted to achieve China's carbon emission reduction targets and to have a favorable impact on China's macroeconomy. This article sets three different scenarios in the context of reaching the carbon emissions peak as early as 2030 and comes to the conclusion that a hybrid policy can better help reach a carbon emission peak before 2030.

This article adopts the classical CGE model to simulate the impact of three different carbon emission reduction policies on China's macroeconomy. However, this model also has some limitations. Because the model is relatively simple, the conclusion is the impact of emission reduction policies on China's macroeconomy, rather than the specific industries. In the future, more complete data will be considered to analyze the impact of the emission reduction policies on the distribution of various factors and industry structures in China. In addition,

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since the model is static, in our future studies, we will explore the intertemporal dynamic CGE model and introduce the penalty mechanism for the non-timely performance of carbon trading and tax rebate mechanism of carbon tax into the model to compensate for the deficiencies of the current study and to develop a comprehensive policy support.

## DATA AVAILABILITY STATEMENT

The original contributions presented in the study are included in the article/Supplementary Material; further inquiries can be directed to the corresponding author.

### AUTHOR CONTRIBUTIONS

JS and CZ: data collection, data analysis, conception, and formal analysis; JS: writing the original manuscript; CZ: reviewing the manuscript. All authors agreed to submit to the journal.

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